

1 Electronic Tax Administration Advisory Committee

2 (ETAAC)

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7 PUBLIC MEETING

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11 9:00 a.m.

12 Wednesday, June 25, 2025

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21 Internal Revenue Service

22 1111 Constitution Avenue, NW

23 Washington, D.C. 20224

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1 PARTICIPANTS

- 2 ETAAC Members
- 3 Vernon Barnett, ETAAC Chair
- 4 Amy Miller, ETAAC Vice Chair
- 5 David Casey
- 6 Jane Chou
- 7 Manuel Dominguez
- 8 Jerry Gaddis
- 9 Ronald Gilson
- 10 Douglas Harding
- 11 Richard Lavina
- 12 Carol Lew
- 13 Jack Mao
- 14 Jose Martinez
- 15 Ryan Minnick
- 16 Amy Nowak
- 17 Argi O'Leary
- 18 RaeAnn Pilarski
- 19 Keith Richardson
- 20 Mark Steber
- 21 Kristine Willson
- 22
- 23 IRS
- 24 Billy Long, Commissioner of Internal Revenue
- 25 Jim Clifford, Director, Return Integrity &

1 PARTICIPANTS (continued)

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3 John Lipold, Acting Director, Office of National

4 Public Liaison (NPL), and ETAAC Designated Federal

5 Officer

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1 P R O C E E D I N G S

2 (9:01 a.m. ET)

3 MR. LIPOLD: Good morning, everybody. Welcome
4 to this public meeting of the Electronic Tax
5 Administration Advisory Committee, ETAAC. This is
6 the annual public meeting where the committee will
7 present its annual report to both Congress and the
8 IRS.

9 I would ask that people who are on Teams,
10 because we do have a number of people joining us
11 via Teams this morning, put yourselves on mute.
12 Also, please turn your cameras on if you can.
13 Right now, I'm going to turn it over to our Chair,
14 Vernon Barnett. Vernon.

15 MR. BARNETT: John, thank you so much. It's a
16 pleasure to be here this morning, and to be at the
17 end of a long journey. It's been a great one. We
18 had a remarkable team of people come together this
19 year, as we so often do.

20 And on behalf of the ETAAC, I'd like to thank
21 all of you for being with us either online or here
22 in person. We have a number of guests with us here
23 today from the IRS and private sector. Thank you
24 all for joining us. And as we get started here
25 this morning, I'll make a few introductory remarks.

1 And we're deeply honored for Commissioner
2 Billy Long to be joining us this morning. He's
3 going to say a few words, and we're honored that
4 this is going to be one of his first public
5 meetings in his tenure. ETAAC is a remarkable
6 group of people. The members of the team come from
7 all the different walks of the tax world.

8 And as such, as you can imagine, we view the
9 tax world from many different angles, and therein,
10 I think, lies the strength of the ETAAC and of the
11 reports that we create. Because we come at it from
12 different angles with public and private sectors,
13 states, and the Federal level, we're seeing it from
14 a lot of different angles.

15 And so, when we come together and we can agree
16 on a particular path forward, it means that it's
17 been very carefully vetted and it's something that
18 people can have confidence in. It's not going to
19 be terribly controversial.

20 We're a non-partisan group, and our goal is to
21 find the best path forward for tax administration
22 for the benefit of our taxpayers. And so, having
23 said that, we have put together this report, and we
24 are excited to present it here today.

25 We concentrate our report on five areas, and

1 these are the key themes which you'll see
2 throughout the report. The simple fact of
3 simplification. For tax administration, obviously,
4 more complexity does not help our taxpayers in the
5 slightest. And anytime we can simplify the way
6 that we're doing things, it helps our taxpayers.
7 It also helps our administrators.

8 Sustaining adequate funding and modernization.
9 This is a big one as we've, in the tax
10 administration space, as in any governmental space,
11 we want to continually modernize, and course
12 correct to meet the challenges that we face on a
13 daily basis. In the world we're living in today,
14 things are changing. They're changing very, very
15 quickly.

16 And so, many of these changes, both societal
17 and economic, impact our tax world. We in this tax
18 space have to adapt to those changes and those new
19 challenges. And in order to do that, we need to
20 have some certainty in our funding streams and be
21 able to not only modernize, but we need to be able
22 to maintain those gains and then build upon them.
23 And it's only with a steady, dedicated income
24 stream that we're able to do that.

25 As the State Revenue Commissioner who has been

1 working towards this for the last eight years in
2 our state, it's extremely challenging. And what
3 the IRS is facing is exponentially more challenging
4 than what we have faced at the state level. And
5 so, we are strongly advocating for a dedicated and
6 sustained adequate funding for the department.

7 The third item is enhanced digital payment and
8 filing processes. Here again, moving that
9 modernization forward. The fourth is regulating
10 tax preparers and promoting transparency. This is
11 a big one. So many times, the taxpayers that are
12 taken advantage of are the ones that certainly
13 can't afford it.

14 Oftentimes, our less sophisticated taxpayers,
15 even some that are not, are taken advantage of by
16 people that they trust and who'll guarantee them
17 something that they can't deliver or can't deliver
18 legally. And so, we believe that the IRS is the
19 appropriate body to regulate this space.

20 And we advocate strongly for that. And
21 finally, leveraging human-centered design and
22 advanced technologies, with the idea that the
23 taxpayer is the consumer, and we put the taxpayer
24 first. So we create tools that are not only moving
25 the department forward from a technological

1 standpoint, but we're creating tools that people
2 actually can use and are willing to use.

3 So with that, I would like to recognize the
4 first member of our team that is going to go into
5 some detail, Mr. Ronn Gilson. Ronn is going to
6 come forward and present the first of the 14
7 specific recommendations that we put together.
8 Ronn, if you would.

9 MR. GILSON: Thanks, Vernon. My name is Ronn
10 Gilson. I am the Payroll and Tax Compliant Manager
11 for Government Solutions assigned to one of our
12 sister companies, Casselle. I've been on ETAAC now
13 for a couple of years.

14 The first recommendation that our committee
15 has is that Congress should consider tax
16 simplification when implementing tax policy goals
17 for efficient tax administration and Federal
18 budgetary savings.

19 Henry Ford found years ago that if we move
20 together, we are much more likely to have success
21 when each member of a team complements each other's
22 procedures. And with that, our recommendations
23 fall into two main categories. We want to be able
24 to decrease disruption and promote efficiency and
25 minimize complication and encourage compliance when

1 new tax code is introduced. All of us want that
2 adoption to be as smooth as possible.

3 And to do that, we need to have five of the
4 following things. First, to minimize disruption
5 and promote efficiency, we need code stability, and
6 we need new code language that increases, not
7 decreases, efficiency.

8 With that, code stability. We need to
9 maintain common language that is understood and
10 easily interpreted. When those changes are made
11 without that happening, it causes confusion, and it
12 causes many more man hours and labor to be spent in
13 interpreting that code.

14 Additionally, we want to be able to minimize
15 the complication for the taxpayer, and we want to
16 encourage compliance with those that are in the tax
17 profession. This can be done in a few different
18 ways. First is minimizing the expiring provisions.
19 This can become challenging, especially if this is
20 a midyear change with minimizing.

21 We would like to see code that is able to be
22 implemented at regular reporting times, and also
23 code that minimizes complicated exemptions and
24 elections. We found this in 2017 with the
25 implementation of the Tax Cuts and Jobs Act where

1 it produced a form, Form W-4 for the taxpayer and
2 for employees, that is very difficult to understand
3 and for them to fill out, and has increased, not
4 decreased the complication that it takes in order
5 for an employee to have proper withholdings in
6 their taxes.

7 Additionally, we want to avoid retroactivity.
8 Many times the buckets and the items that need to
9 be reported are only tracked as it is known that
10 they are needed to be tracked. And so, when
11 retroactivity takes place, much of that tracking
12 has not been done. And it, again, causes
13 complication, and increases the burden, both for
14 the IRS, the taxpayer, and the employer.

15 And finally, we want to make sure that through
16 that simplification process, that the stakeholders
17 are involved, and that there's adequate time for
18 them to adapt to the new policies and the new code.
19 It cannot be overstated the importance to provide
20 the IRS, software companies, tax practitioners,
21 states, payroll service providers, corporations,
22 third-party payment processors, and others with
23 sufficient time to review, process, and adapt to
24 the changes.

25 With the new legislation that is pending, we

1 would encourage and hope for better implementation
2 so that as we implement these new tax policies, the
3 taxpayer, who ultimately is all our customer, will
4 be able to understand and be able to implement and
5 be in compliance with the tax policies of our
6 nation. Thank you. I'll now turn the time over to
7 David Casey, who is going to bring in
8 recommendation number two from the committee.

9 MR. CASEY: Thank you, Ronn. Good morning.
10 I'm David Casey, the Secretary of Revenue for the
11 State of Wisconsin, and an ETAAC member for the
12 first time this year. I'll walk through our
13 recommendation number two.

14 Electronic filing and tax administration have
15 improved processing times, accuracy in reporting,
16 and fraud detection over the last three decades.
17 There's been a big push across state agencies and
18 the IRS to do so. Recommendation two expands these
19 benefits through coordination among the IRS, the
20 same state tax agencies, Free File partners, and
21 the VITA TCE programs.

22 These stakeholders should leverage and share
23 data to improve customer service, conduct more
24 timely fraud prevention, and have parity with data
25 generated from other filing options. The

1 recommendation notes a few opportunities. Among
2 these, real time data sharing would allow states to
3 match IRS acceptance data against filed state
4 returns, reducing the risk of improper refunds
5 before they are issued, and identifying potential
6 non-filers' suspicious returns.

7 Secondly, rapid exchange of filing information
8 can flag discrepancies for immediate state follow
9 up, sparing taxpayers the prolonged wait for
10 corrections and preventing surprise bills months or
11 even years later, as is the practice now. This is
12 particularly valuable when integrating data from
13 the VITA- and the TCE-prepared returns because
14 these would be assisting our most vulnerable
15 populations.

16 Sharing operation metrics with states such as
17 common reject reasons, error codes, or typical
18 processing times would highlight areas for joint
19 improvement and help identify taxpayer service
20 needs early. Just some examples of some of these
21 recommended metrics, volume and demographic
22 metrics.

23 And these may seem fairly simple, but we don't
24 have these right now. So, just the number of
25 returns filed through each of the free-to-file

1 avenues and sharing that information. Number of
2 credits claimed, such as the EITC or childcare
3 credits. Completion and rejection rates. So, the
4 rate of incomplete or abandoned returns by
5 different channel. And the number of IRS accepted
6 returns that do not flow through a state return.

7 So a number of these different programs, the
8 IRS may reject it and then states never know about
9 it. So having that information would be very, very
10 helpful. We have metrics around the processing
11 time and post-filing adjustments, the time to
12 complete and submit returns. User experience and
13 retention.

14 The repeat usage and completion metrics. For
15 instance, we track -- you know, we actually have
16 the ratings, you know, the number of stars on
17 different filing platforms and how many people
18 complete them. Feedback or satisfaction ratings,
19 aggregated for shared insight. So, a number of
20 example metrics there.

21 Ultimately, states and the IRS serve the same
22 taxpayers, so ensuring that all parties have the
23 right data at the right time is critical to
24 building a modern, coherent filing experience that
25 supports voluntary compliance and public trust.

1 Implementing this recommendation, state
2 agencies and the IRS can provide rapid fraud
3 detection and prevention, reduce taxpayer confusion
4 from after the fact adjustments, minimize penalties
5 and interest for unsuspecting filers, and improve
6 overall customer service in the free to file
7 ecosystem.

8 By implementing recommendation two, state
9 agencies and the IRS can take electronic tax
10 administration to the next level of efficiency and
11 effectiveness. So with that, I will introduce Mark
12 Steber to present recommendation number three.

13 MR. STEBER: Thank you, David. My name's Mark
14 Steber. I'm the Chief Tax Officer for Jackson
15 Hewitt Tax Service, and I'll go briefly over
16 recommendation number three. We're going to key on
17 best practices and learned lessons from times past
18 with major tax legislation, looking forward with
19 what is going to be an enormous amount of
20 legislation and other changes.

21 So at its top, the recommendation number three
22 is the IRS should increase and expand on
23 educational and outreach and communication
24 campaigns associated with tax law changes, the Tax
25 Cut and Jobs Act expirations, the new 1099-K, the

1 1099-DA, and the new pending legislation which will
2 touch many, many areas of tax code and
3 implementation.

4 So again, it's not a magical recommendation
5 but it is one that has served the IRS well, and
6 served the tax community well, and taxpayers well,
7 and it really touches on three areas. The first is
8 expand educational campaigns, the variety, the
9 offerings, the methods which way they are
10 delivered.

11 Learning on the lessons that we've seen in the
12 past from IRS successful education campaigns.
13 Earlier, more often, more venues, more platforms,
14 very, very successful in helping taxpayers
15 understand the tax law changes, helping tax
16 professionals understand those changes, and bring
17 those to fruition with accurate, you know,
18 implementation of those rules.

19 The second tenet really is to partner with
20 industry. Industry is on the front end of a lot of
21 these tax law changes. They are carrying the
22 weight of the implementation for the government,
23 for IRS, and for states. But partnering with
24 industry members, be it DIY platform providers,
25 professional providers, states, and other industry

1 stakeholders to make sure we fully understand the
2 implications of tax law changes, and even some of
3 the changes that are already in place, as I said,
4 the 1099-K and the 1099-DA which are going to have
5 far-reaching implications.

6 The last part is a feedback loop to let the
7 IRS and other legislative members know what needs
8 to be perfected, what case studies need to be
9 included with these new changes because a lot of
10 times, you know, we roll the laws out, but we don't
11 fully understand what some of that isolated
12 incidents might be, and then that just creates a
13 feedback problem of poor implementation, poor
14 compliance, and then the cleanup mess associated
15 with that.

16 So in tandem, educational outreach campaigns
17 expanded, partnering with industry to know exactly
18 what to poke at and what to look at, and then a
19 feedback loop -- will be needed to see where the
20 missing parts are.

21 Those have all been parts and tenets of other
22 successful programs that the IRS has gotten very
23 experienced with over the last few years with tax
24 law changes. And with what's going to be a tsunami
25 of changes coming over the next, you know, several

1 years, you know, we feel that this educational
2 outreach campaign effort is one that will serve us
3 all well.

4 And with that, I'll turn it over to Keith
5 Richardson and Jane Chou for recommendation number
6 four.

7 MR. RICHARDSON: Good morning. I'm Keith
8 Richardson, Deputy CFO and the Tax Commissioner
9 here for the District of Columbia. I'm here today
10 to do recommendation number four with Jane.
11 Recommendation number four, Congress should provide
12 predictable funding to the IRS for efficient and
13 effective taxpayer service. The IRS has been
14 underfunded, which results in poor taxpayer
15 service, deficiency in collecting revenues required
16 to provide necessary government services to all
17 Americans. The Inflation Reduction Act of 2022, or
18 the IRA, had provided funding to address the needs
19 of the IRS to raise service levels for taxpayers.

20 (Pause.)

21 MR. BARNETT: Ladies and gentlemen, I'm
22 honored today to introduce Commissioner Billy Long.
23 He's with us here this morning. He's the 51st
24 Commissioner to the IRS. And we're very honored
25 that he's taken this time to be with us here this

1 morning. So with that, Commissioner.

2 COMMISSIONER LONG: Billy.

3 MR. BARNETT: Billy.

4 (Laughter.)

5 COMMISSIONER LONG: Don't call me

6 Commissioner.

7 MR. BARNETT: All right. I'll do it.

8 (Laughter.)

9 COMMISSIONER LONG: Thank you all for being
10 here today. And it's an honor today to be speaking
11 to the dedication for the Boy Scouts.

12 (Laughter.)

13 COMMISSIONER LONG: That's the wrong speech,
14 Ben.

15 (Laughter.)

16 COMMISSIONER LONG: Thanks for the opportunity
17 to join you all today during your public meeting.
18 I want to welcome all the members of ETAAC and
19 thank everyone, including members of the public,
20 for being here today.

21 This is my first chance as IRS Commissioner,
22 as I like to say "Billy" -- to I guess Official
23 Billy, now I am -- but express my appreciation for
24 everyone that does such hard work for ETAAC as the
25 members do.

1 And a special thank you to ETAAC leadership,
2 Vernon Barnett, our Committee Chair, and Amy
3 Miller, Vice Chair. So when do you get to learn
4 the queen wave and when do you become chair?

5 MS. MILLER: After this meeting.

6 COMMISSIONER LONG: Oh, after this meeting?
7 Okay. Well, you better practice your queen wave.
8 But for the IRS, the ETAAC brings us a critical
9 perspective both on your traditional areas of
10 focus, electronic filing and online services, and
11 on security and identity theft issues.

12 I may be brand new to the IRS, but my
13 experiences in business and as a member of Congress
14 have given me a deep understanding of the
15 importance of listening to different points of
16 view. ETAAC's advice helps the agency to do a
17 better job with the American taxpayer.

18 And I've said publicly that there's two people
19 that I care about in this equation. One is the
20 employee partners across the IRS, the 75,000 plus
21 employee partners that we have, and the American
22 taxpayers. I want each of those people to have a
23 better existence in their roles as employee
24 partners and as American taxpayers where there's no
25 conflict with either one when they go into meeting

1 with each other or talk to each other on the phone.

2 I want everybody to know that they've got a
3 friend in the Commissioner's Office. I also pledge
4 to you that I will work to implement the changes
5 that are needed to modernize the IRS and maximize
6 its effectiveness. A modern tax collection agency
7 is one of the most crucial services the government
8 can provide to its people.

9 As an IRS that works better for taxpayers will
10 also be better to fulfill the mission maintaining
11 the tax system, which we all know is a voluntary
12 tax system. Looking ahead, the IRS faces major
13 challenges in preparing for the next filing season,
14 while at the same time implementing legislation
15 Congress is expected to pass here in the next few
16 days this year to extend the Tax Cuts and Jobs Act.

17 I'm confident that the experienced and
18 talented IRS workforce is up to this challenge and
19 will implement those changes in time for next
20 year's filing season. And when I got nominated for
21 this position, everybody said, oh, the tax season,
22 the changing commissioner, and this, that, and the
23 other. They'll have -- no, they're professionals.
24 It'll get done. It'll be done on time. And it'll
25 to get done the right way. And it did.

1 And I was very proud of all the employee
2 partners that participated in that effort, because
3 they did a great job this past year. And we want
4 to do just as good a job next year. And we're
5 going to have challenges with all the new
6 implementations that we must put in. As we work to
7 improve the IRS, we will continue to rely on the
8 advice of ETAAC and our other advisory committees.

9 We're all in this together, and you have the
10 IRS's unwavering support and the Commissioner's
11 unwavering support for your role as advisors to us.
12 Also, I want all the members of ETAAC to know that
13 you will always have a friend in my office. If you
14 ever care to reach out to us, we'll be there.

15 And don't ever invite me to come somewhere
16 unless you want me to show up, because I will
17 always show up. So if you have any events you'd
18 like for me to just come to, let me know. The IRS
19 looks forward to receiving the recommendations in
20 the ETAAC report that's going to be presented
21 today, and we appreciate all the hard work ETAAC
22 members have done throughout the year to develop
23 this report.

24 On behalf of everyone at the Internal Revenue
25 Service, thank you for your service to our tax

1 system and the American taxpayers. I look forward
2 to working with you on these important issues
3 during my time as IRS Commissioner.

4 With that, thanks for inviting me over. I was
5 so far from my office, I was afraid my clothes were
6 going to go out of style by the time I got done
7 walking over here.

8 (Laughter.)

9 COMMISSIONER LONG: But it worked out pretty
10 good. Thank you all. And work on that queen wave.
11 Thank you all.

12 (Applause.)

13 MR. BARNETT: Keith and Jane, thank you for
14 being flexible. I appreciate it.

15 MR. RICHARDSON: Okay, we'll start again.

16 (Laughter.)

17 MR. RICHARDSON: And action. Recommendation
18 number four, Congress should provide predictable
19 funding to the IRS for efficient and effective
20 taxpayer service. The IRS has been underfunded,
21 which results in poor taxpayer service,
22 inefficiency in collecting revenues required to
23 provide necessary government services to all
24 Americans.

25 The Inflation Reduction Act of 2022, where the

1 IRA provided funding to address the needs in the
2 IRS to raise service levels to all taxpayers. Now,
3 the Fiscal Responsibility Act has rescinded \$1.4
4 billion of IRA appropriations and proposes an
5 additional \$20.2 billion cut. Congress has the
6 opportunity to consider key policy goals, and we
7 urge them to provide sufficient annual and multi-
8 year funding to the IRS.

9 We have eight key areas of importance under
10 this recommendation. We're not going to go over
11 every item under them, but to give you some
12 highlights. Funding taxpayer services is going to
13 be key to improve accessibility and reduction in
14 errors. Taxpayer advocate's role in service will
15 continually be very important in the near future.

16 The impact on customer service in the future,
17 in which the IRS will only be able to answer 20
18 percent of calls and wait times will increase by 28
19 minutes on average. Wider consequences for tax
20 compliance. Outreach and education to assist
21 taxpayers with complex matters. Erosion of
22 enforcement.

23 Reduced audits and revenue losses will have an
24 impact not just on the IRS, but also on the states
25 that rely on their data and information to help

1 with revenue collections. For example, the CP2000
2 program. Equity and trust in tax system, a broader
3 implication, dealing with economic costs due to the
4 delays in processing refunds and taxpayer
5 inquiries.

6 Policy goals, the slow processing
7 implementation of modernizing the IRS technology.
8 Now, Jane will come to do the last recommendation
9 here.

10 MS. CHOU: Hi, everyone. This is Jane Chou.
11 I'm the founder of CKYFS Inc., out of San Diego,
12 California. I'm a Tax Professional, a Chinese
13 Mandarin Interpreter, and a U.S. Navy veteran. So,
14 thanks to Keith, and I'm tying into what John
15 Koskinen, the IRS Commissioner from 2013 to 2017,
16 which has spoken to us in January of this year.

17 To the extent that you cut the funding, you
18 make it harder for taxpayer service to work.
19 People can't get through to the phones. They can't
20 get answers. As he continued, he's famous to say
21 that underfunding the agency is just a tax cut to
22 the tax cheat, and that would impact the public and
23 the government functions.

24 It is imperative that we address the public
25 need in a manner that minimizes confusion and

1 ensures an orderly and effective process.

2 Facilitate timely tax refunds and enabling
3 individuals to meet their obligations seamlessly is
4 vital to preserving public confidence and securing
5 essential funding.

6 To that end, we'd like the Congress to
7 consider specific funding needs such as technology
8 modernizations, staff expansions, and enhanced
9 outreach. To keep the public well-informed and
10 engaged through these measures, we aim to foster a
11 more effective, transparent, and accountable tax
12 administration.

13 Let me introduce our next speaker, Douglas
14 Harding. He will speak on the next recommendation.

15 MR. HARDING: Good morning. My name is Doug
16 Harding, and I'm the Electronic Filing Coordinator
17 for the Connecticut Department of Revenue Services.
18 And I'm here to present recommendation number five,
19 which is the IRS should review and update their
20 current list of MeF reject codes and explanations
21 to provide greater clarity regarding the cause of a
22 rejected return and how to resolve the reason for
23 the reject.

24 So MeF, or the Modernized E-File System, is
25 one of the main ways that the IRS takes in e-filed

1 returns. So talking about individual income tax
2 returns, business returns, fiduciary returns,
3 etcetera. So there's a lot of returns that come in
4 every year, and each year, returns get rejected.
5 So when it gets rejected, the taxpayer will receive
6 a reject code and reason as to what caused that
7 reject.

8 Sometimes these codes are not very clear to
9 the taxpayer or tax professional about what they
10 need to do to fix their return and resubmit it
11 electronically. So, this recommendation would be
12 for the IRS, we know when practical, to look
13 through their reject messages that they provide the
14 taxpayer and provide them with additional
15 information of what they needed to do in order to
16 electronically resubmit their return.

17 And there are a bunch of benefits to this,
18 including a reduced cost to the IRS as an MeF
19 return that comes in costs the IRS 28 cents to
20 process. The paper return costs \$7.33. So there
21 are significant savings right there if you get more
22 returns to come in electronically. It also can
23 reduce phone calls to the IRS as we have tax
24 preparers or taxpayers calling because they're not
25 sure what they need to do.

1 You know, it would also save phone calls,
2 especially to the tech software industry because
3 their repairs or clients are going to call them and
4 ask for help, or even they call the states looking
5 for help with the IRS return because they just want
6 somebody to help them out. It also will reduce
7 processing times as electronic returns can get
8 processed a lot faster than paper returns, having
9 to get mailed in, scanned, run through everything.

10 It also can result in the IRS receiving more
11 accurate returns because electronic returns are
12 more accurate. Because some people when they file,
13 it gets rejected, and what they'll do is they'll
14 just print out the copy of their first return and
15 then they'll just mail that in and say, well, the
16 IRS can figure out what the issue is and figure it
17 out in their backend. So, there's a lot of things
18 that can help with this.

19 So, it's a good recommendation for hopefully
20 increasing the amount of electronically filed
21 returns the IRS receives. So, now I'd like to
22 introduce Jack Mao, who will talk about
23 recommendation number six.

24 MR. MAO: All right. Thank you, Doug. Hello,
25 everyone. My name is Jack Mao. I am the owner of

1 a boutique software and tax firm in Palo Alto and
2 San Francisco, California, and the founder and now
3 advisor to a set of three VITA tax clinics that are
4 Federally funded called Tax Fellows in the San Jose
5 and Palo Alto, California, areas.

6 I'll be presenting on recommendation number
7 six relating to suggested changes to the 1040 and
8 8879 forms. This recommendation centers around the
9 idea of how we can improve the language,
10 readability, and protection for taxpayers when it
11 comes to the 1040 and 8879, the most critical forms
12 in tax administration.

13 Sub-recommendation number one, with the rise
14 of generative artificial intelligence tools
15 rendering potentially incorrect or incomplete tax
16 advice, and ghost preparers preparing tax returns
17 for unknown taxpayers without signing the tax
18 return, it is crucial for the IRS to ramp up
19 enforcement actions against these individuals and
20 companies to better protect consumers and tax
21 revenue.

22 Currently, the only data points for
23 identifying non-signing preparers are limited to
24 basic information such as ZIP code and are
25 correlated across taxpayers subject to examination

1 or adjustments. We recommend that the IRS pilot
2 and expand the signature section on its 1040 and
3 8879 to provide additional concrete data points to
4 aid enforcement measures in this matter by
5 requiring the taxpayer to name the specific
6 individuals or companies that have aided them in
7 the preparation of their return and positions
8 taken.

9 Following the same thesis, the current paid
10 preparer section on the 1040 is short and tucked
11 away at the bottom of the 1040, and the wording of
12 the section, paid preparers use only, suggests that
13 it's a section that a taxpayer does not need to
14 familiarize themselves with, but that is simply not
15 true. This section should act as one of the first
16 defenses taxpayers can use to protect themselves
17 against ghost preparers.

18 We recommend that a few changes be made to
19 this paid preparer section by improving the
20 visibility of the section, updating the section
21 title to provide greater clarity to the section's
22 importance, explicitly stating and extending the
23 perjury statement the preparer is signing for, and
24 specifying and recognizing the credentials of the
25 preparers.

1 Sub-recommendation number three and four
2 relates to the improvement of understanding of the
3 most important parts of the 1040, such as AGI, how
4 credits affect tax liability, taxes already paid
5 including withholdings, and the tax due, especially
6 that taxpayers need to proactively pay their tax
7 due rather than wait for a letter from the IRS
8 because that will come with penalties.

9 And in my practice, I work with a lot of
10 first-time filers and low-income taxpayers. And
11 one of the processes that I've built into the tax
12 return preparation process for them is a review of
13 line by line, the most important parts of the tax
14 returns so they understand how their tax liability
15 is calculated, combating any of their
16 misconceptions, and really help them understand how
17 taxes work.

18 And that is seeing really great feedback from
19 my clients, and I hope to propagate this to the
20 greater tax ecosystem through recommendations, if
21 implemented. Sub-recommendation A relates to the
22 dependency checkbox. The current dependency
23 checkbox is worded so can claims a dependent.

24 Unfortunately, the model verb "can" is open to
25 ambiguity and suggests that it's an optional

1 question. While the impact of this checkbox can
2 affect eligibility for numerous tax benefits and
3 reduce the IRS's ability to make tangential
4 predictions of other restrictions required by the
5 tax code for taxpayers required to check this box.
6 For example, during the pandemic, 17- and 18-year-
7 olds who may otherwise be dependents, would not be
8 eligible for the Recovery Rebate Credit, a.k.a.
9 that someone's chosen.

10 But by filing a tax return of their own and
11 not checking the dependency box, they would be able
12 to make an improper claim for a Recovery Rebate
13 Credit, even if they're not aware of the explicit
14 wording of the tax code prohibiting such claims.

15 Given that 98 percent of returns are e-filed,
16 millions of taxpayers have to sign the 8879 in some
17 form. So it's important not to overlook the
18 importance of this one-page form. Right now, a
19 major part of this form is comprised of a PIN
20 selection as a replacement of the taxpayer's
21 signature on the 1040. There are currently four
22 possible combinations of how such PIN is selected,
23 whether by a taxpayer or the ERO, and how the
24 taxpayer authenticates themselves.

25 We recommend in Amendment 5 of the 8879 that

1 the IRS consolidate these PIN methods to reduce
2 confusion and streamline the experience for EROs
3 and taxpayers. With the new Executive Order 14247
4 increasing direct debit and deposit usage within
5 the government, Amendment 362, improve visibility
6 of the option for direct deposit of refunds and
7 direct debit of tax liability on the 8879.

8 Additionally, the current methods for how tax
9 professionals and EROs collect taxpayer bank
10 account information is not standardized. Hence,
11 it's prone to clerical errors, leading to refund
12 delays or missing tax payments, and does not
13 collect explicit taxpayer permission for direct
14 debits.

15 This amendment seeks to reduce these issues.
16 And lastly, some of the same concepts in the 1040
17 suggestions are reflected in the other suggested
18 amendments for 8879. In conclusion, this amendment
19 seeks to improve various aspects of the 1040 and
20 the 8879 forms to provide and to improve tax
21 administration, taxpayer experience, and security
22 of the tax ecosystem.

23 Thank you, and I'll introduce Rae Pilarski for
24 the next recommendation.

25 MS. PILARSKI: Thanks, Jack. And good

1 morning, everyone. My name's Rae Pilarski. I'm an
2 Associate Program Director at Code for America, and
3 I'll be speaking on recommendation number seven,
4 use of human-centered design. Human-centered
5 design provides a framework for building systems
6 with the people who use them through interviews,
7 usability testing, and feedback that inform the
8 development of a product.

9 Provided that the IRS is adequately funded and
10 staffed, continuing to scale its use of human-
11 centered design principles throughout its
12 operations will help to modernize its services,
13 reduce compliance costs, increase public trust, and
14 improve efficiency. This is not an attempt to task
15 the IRS with something entirely new on top of the
16 excellent work that it's already doing.

17 Human-centered design has already been used
18 with marked success in several areas. One example
19 is the development of Direct File, wherein a small
20 group of taxpayers participated in user studies
21 before the public launch. Observing how users
22 interacted with the tool and collecting their
23 feedback helped the Direct File team catch issues
24 early and solve for them, resulting in a smoother
25 filing experience.

1 In fact, 86 percent of users in the first year
2 said that their experience with Direct File
3 increased their trust in the IRS. There's more
4 evidence of successful use of human-centered design
5 in the Simple Notice Initiative, which resulted in
6 notices that were redesigned with plain language,
7 clearer layouts, and simple calls to action, all of
8 which made it easier for recipients to respond
9 accurately and on time.

10 Through the use of human-centered design, the
11 IRS can make tools and services more intuitive and
12 user-friendly, helping taxpayers and tax
13 professionals complete tasks more easily and
14 accurately. The committee recommends that the IRS
15 accelerate its deployment of human-centered design
16 principles in new applications to realize real
17 gains in efficiency.

18 Now I'd like to introduce Argi O'Leary to
19 speak on recommendations eight and nine.

20 MS. O'LEARY: Thanks, Rae. Good morning,
21 everyone. I'm Argi O'Leary. I am a Principal with
22 Ryan LLC, which is a tax consulting firm. I'm also
23 a former tax administrator. I'll be addressing
24 recommendation eight and nine.

25 Recommendation eight is that the IRS needs

1 additional tools to combat scams and schemes on
2 social media and other communication platforms.
3 Early in our committee year we heard from the IRS
4 about the breadth and volume of scams and schemes
5 that were being proliferated online, and we
6 understood that that was going to be a big focus of
7 the IRS in its messaging to taxpayers, as well as
8 through the formation of the Coalition Against Scam
9 and Scheme Threats, or CASST, which was designed to
10 complement the ongoing work of the ISAC. So we
11 began, as part of our committee work, investigating
12 whether the IRS had sufficient tools and resources
13 to meet the challenge of combating harmful online
14 activity.

15 Through that process, we gathered feedback
16 from IRS stakeholders, including the Criminal
17 Investigations Division and other parts of the IRS
18 that monitored and tried to combat refund fraud,
19 and we did identify some critical tools that we
20 think are necessary for the IRS to be more
21 effective in this space.

22 One tool that we identified is open source
23 intelligence tools, which are used to identify
24 fraudulent schemes that are being promoted online.
25 Also, digital forensic tools that are used to

1 analyze digital evidence of electronic crimes.

2 These tools really are critical when you're
3 attempting to prove a criminal charge against
4 someone who's been charged with promoting or
5 engaging in criminal activity online. It's also an
6 area where there tends to be a lot of backlog in
7 processing digital evidence. So this is an area
8 where we thought the IRS really needs to expand its
9 toolset. Also, we identified off-network computing
10 capabilities.

11 And these are tools that will allow the IRS to
12 be more effective when they are acting in an
13 undercover capacity online, in the dark web, and
14 other places of the internet where they need to
15 maintain that anonymity in order to be effective in
16 identifying fraudulent schemes.

17 And another critical piece of this is
18 training, and not just training for criminal
19 investigation staff but also for the civil staff
20 within the IRS who are going to be using these
21 tools as part of their work. Also included within
22 recommendation eight, we recommend that the IRS
23 create or develop a one-stop shop for the reporting
24 of different types of breaches, scams, schemes that
25 taxpayers and others are encountering as part of

1 their involvement in the tax ecosystem.

2 We think that the creation of a one-stop shop
3 as opposed to the current state, which involves
4 multiple different forms and reporting paths, will
5 allow the IRS to more quickly handle these
6 complaints as they come into the IRS, more quickly
7 facilitate the routing of these types of complaints
8 to the appropriate IRS staff member, and will also
9 lead to more timely aggregation of that data, as
10 well as the identification of patterns. I'll move
11 on to recommendation number nine.

12 Recommendation nine is that the IRS should
13 build on its current efforts to transition
14 taxpayers to digital interactions, including
15 instituting reforms that may limit taxpayer
16 preference. ETAAC certainly commends the IRS for
17 its efforts to modernize its systems and processes,
18 as well as for its commitment to provide taxpayers
19 with options for how they engage with the IRS, but
20 we also recognize that providing taxpayers with
21 choice incurs a cost to the IRS.

22 And consistent with ETAAC's mission to reduce
23 paper and to increase and encourage electronic
24 filing, we're recommending that the IRS mandate e-
25 filing when the only reason that return is filed on

1 paper is that that is the taxpayer's preference.

2 We looked at Form 8948, which is the form that
3 accompanies a tax return as it is submitted to the
4 IRS on paper. Reason number one on that form is
5 that the taxpayer chose to file on paper.

6 For 2024 data, that amounted to over 364,000,
7 48 percent of paper filed returns. And we also
8 examined the cost using historical data that the
9 IRS had compiled of processing paper versus an e-
10 filed returns. There's a real stark difference in
11 those processing costs. An e-filed return is 28
12 cents to process versus \$7.33 for a paper filed
13 return.

14 So we really think that mandating an
15 electronic filing when there is no barrier to
16 electronic filing other than taxpayer's preference
17 is a commonsense reform that will yield cost
18 savings to the IRS. And with that, I'll turn the
19 mic back over to Jack Mao to talk about
20 recommendation ten.

21 MR. MAO: Thank you, Argi. In line with the
22 spirit of Executive Order 13960 and the rise of
23 artificial intelligence use across industries,
24 including within the IRS, we recommend that the IRS
25 promote transparency in its use of AI to combat

1 misinformation and mistrust proactively.

2 First, as required by the Executive Order, the
3 IRS as a part of the Treasury is required to
4 publish a list of AI tools in its inventory. We
5 recommend that the IRS accomplish this requirement
6 through a simple one-page website that includes
7 information on the IRS's approach to AI, especially
8 in regard to data and security in plain language,
9 amongst other key information.

10 Second, we recommend that the IRS allow
11 stakeholders, including taxpayers, tax
12 professionals, and IRS employees and partners to
13 participate in the development of AI projects
14 through town hall style meetings.

15 Third, during the proposal stage of AI
16 projects, we recommend that the IRS allow business
17 units to secure final prior approval for projects
18 to avoid a later denial of the release of developed
19 projects in an effort to conserve IRS resources.
20 In addition, we recommend the IRS establish a
21 standardized process for business units to report
22 technical issues and inaccuracies with these AI
23 tools easily.

24 Lastly, we recommend that the IRS consider
25 gathering inspirations for potential AI tools by

1 collecting anonymous surveys from IRS employees on
2 how they use AI in their personal and professional
3 lives.

4 And recommendation 10-A speaks to some of the
5 use cases of how we can use AI and tech in general
6 to modernize some of their current processes within
7 the IRS. And I'll turn it over to Ricky for our
8 Case Study A.

9 MR. LAVINA: Thanks, Jack. So Section ten was
10 originally two recommendations. Pretty long, so
11 that's why we broke it up into two. As Jack
12 mentioned, my name is Ricky Lavina. I'm the CEO
13 and Co-Founder of Taxfyle, a tech company in the
14 tax space. And recommendation 10-A obviously deals
15 with AI, a topic that everyone has a firm grasp on
16 and is not nebulous or confusing at all, right?

17 But we have some simple, practical
18 recommendations. And I feel like the first tier is
19 where there is a win-win for the taxpayer and also
20 to create efficiency within the IRS. So we believe
21 there's a major opportunity to go further in areas
22 that directly involved how taxpayers' experience of
23 the system itself. To build public trust and to
24 maximize efficiency, we recommend that the IRS
25 invest more heavily in AI tools to deliver direct,

1 tangible benefits, particularly those that affect
2 the taxpayer's wallet.

3 So this includes using AI to speed up refunds,
4 simplify non-profit applications, ensure accurate
5 tax records, and streamline paper return
6 processing. Hopefully that paper return processing
7 goes away eventually, as Argi mentioned. So one
8 practical example is going to be faster partial
9 refunds for low-risk taxpayers. Right now
10 taxpayers often wait weeks, even months, to fulfill
11 the refund.

12 That's because the IRS has to complete a full
13 review of the tax return before issuing payment,
14 even when a portion of that refund could be
15 verified and safely released immediately. So we
16 recommend using AI to verify that reported income
17 from trusted sources such as W-2s and 1099s and
18 issue a partial refund to the taxpayer who presents
19 a low risk for errors or fraud.

20 The remainder could then follow afterwards,
21 when the return is fully reviewed. For example, a
22 Head of Household filer with a verifiable W-2 could
23 receive an early partial refund based off a simpler
24 tax rate, while the IRS continues checking on more
25 complex aspects of the return. The benefits are

1 pretty clear.

2 This is faster returns, refunds for the
3 taxpayers who need them, less backlog for the IRS,
4 reducing costs, and lower fraud risk since only the
5 verified data would be used for early payments.
6 These are common sense improvements that we feel
7 that would make the IRS a lot more efficient and
8 make the taxpayer slightly happier getting their
9 money earlier.

10 MR. MAO: Thanks, Ricky. And I'll cover Case
11 Study B regarding non-profit applications. So
12 currently nonprofits have to file the 1023 or 1023-
13 EZ to apply for tax exempt status. This often
14 carries a user fee of \$275 to \$600, and the
15 applications can be dozens of pages long.

16 We recommend that the IRS use artificial
17 intelligence, both on the front end of helping
18 nonprofits understand the requirements of the tax-
19 exempt application, and on the back end,
20 streamlining the IRS's processing of these tax
21 exempt applications to reduce current processing,
22 time that can often take months, in hopes of
23 reducing the user fees.

24 And given that many nonprofits, especially
25 small nonprofits, cannot afford accountants or

1 lawyers to assist them in this process, we hope
2 that AI can be used to help efficiently process
3 these applications and reduce the burden on these
4 nonprofits. And I'll have Ricky cover Case Study
5 C.

6 MR. LAVINA: Great. So, recommendation 10-C,
7 if you're following along, is another commonsense
8 approach to using AI regarding tax transcripts. So
9 right now when a taxpayer files an amended return,
10 the IRS accounts have to be manually updated for
11 the transcript. Staff have to go in physically and
12 input this new data and adjust the record. This is
13 obviously going to introduce delays and create
14 potential for costly errors, and also maybe
15 inaccuracies.

16 So we recommend modernizing this process. The
17 IRS should implement cascading transcripts that
18 update automatically when a change is made to an
19 area. Some of these areas, for example, are AGI or
20 credits. In theory, we should automatically update
21 the rest of the transcript and sync it, so the
22 taxpayer has the latest updated information.

23 Additionally, transcripts should automatically
24 note when an amended return has been received. So
25 collecting activity can be paused during processing

1 and saving the taxpayer from having to call the
2 IRS, which obviously increased costs for the IRS,
3 just to request that they, you know, update that
4 information manually and expedite it.

5 Looking ahead, if the IRS can verify amended
6 return data internally, such as W-2, which is
7 already on file, those amendments should
8 automatically update the taxpayer's account and
9 accelerate new refunds, which obviously improves
10 their happiness, and accelerating refunds while
11 giving the agency more time to process the return
12 fully. The benefits are pretty straightforward.

13 Fewer manual errors, faster processing of
14 amended returns, and better service for taxpayers
15 trying to stay compliant.

16 MR. MAO: And I'll share a quick anecdote on
17 the Case Study C as well. This was inspired by a
18 client of mine, a low-income taxpayer who filed an
19 amended return. And when they got their refund
20 check, it was more than \$3,000 less than what they
21 were rightfully entitled to receive.

22 And we didn't know what the issue was, and I
23 had to pull their transcript. Thankfully, I was
24 their tax professional, and I noticed that because
25 the current process for updating the account

1 transcripts are manual, where an IRS employee has
2 to manually key in the changes to the taxpayer's
3 liability and refund, that the IRS made a clerical
4 error that reduced the refund by \$3,000.

5 ripts are manual, where an IRS employee has to
6 manually key in the changes to the taxpayer's
7 liability and refund, that the IRS made a clerical
8 error that reduced the refund by \$3,000.

9 Thankfully, I was able to identify an issue,
10 we got the fix, and the taxpayer received the
11 refund shortly after. But this is less than ideal,
12 and hence really speaks to the importance of this
13 case study of leveraging artificial intelligence
14 and technology to automatically update these
15 account transcripts to reduce instances like this.
16 Case Study D relates to some of the popular
17 informational forms that are currently submitted by
18 paper that we'd like the IRS to implement via
19 mobile-friendly forms, which are currently these
20 online forms that you can go to the IRS to fill out
21 and submit.

22 These include the S-Corp election, the Form
23 2553, which are filed by hundreds of thousands of
24 small businesses annually. The 8843, which are the
25 statements that international students, or FJMQ, as

1 well as other exempt individuals file to remain as
2 non-resident status as required by the code.

3 And this can eliminate, just purely within the
4 international student group, up to one million
5 information returns annually. And lastly, Section
6 83(b) elections, which are often filed by tech
7 workers who receive stock options, and these could
8 be in the tens of thousands or hundreds of
9 thousands of files annually. And we hope the IRS
10 leverage their current existing technology, the
11 mobile-friendly forms, to allow these forms and
12 others to be submitted electronically.

13 In conclusion, these case studies are just
14 some of the examples of ways that the IRS can
15 improve efficiency and reduce paper filings within
16 its current processes that we'd like IRS to
17 consider. Thank you, and I'll introduce Ricky,
18 yes, for the next recommendation.

19 (Laughter.)

20 MR. LAVINA: So recommendation eleven is
21 protecting taxpayers' data by regulating
22 uncredentialed preparers and offshore activity. So
23 it's mainly centered around the safeguarding of the
24 data that goes into the tax return.

25 This recommendation has been in the ETAAC

1 report for quite a few years now, so obviously it
2 kicks off with recommending that Congress authorize
3 the IRS to regulate non-credentialed tax return
4 preparers. The reality is that most individual tax
5 returns are filed by paid preparers. Just this
6 past year there were over 75 million returns that
7 were filed by paid preparers and most of these
8 preparers were not credentialed. Many have no
9 formal training.

10 There are no current baseline requirements to
11 ensure that they're, you know, competent, ethical,
12 or even capable of protecting the taxpayer's
13 information that they file on their behalf.

14 So this leaves taxpayers vulnerable to serious
15 harm. Incompetent or unscrupulous preparation or
16 preparers can submit inflated or inaccurate returns
17 that only harm the taxpayer but widen the tax gap.

18 (Technical problems.)

19 MR. LAVINA: All right. No worries. I knew
20 it wasn't working.

21 (Laughter.)

22 MR. LAVINA: I'm a tech startup --

23 (Laughter.)

24 MR. LAVINA: All right. So, you know,
25 touching upon the millions of tax returns that are

1 filed by unprepared tax preparers, according to the
2 National Taxpayer Advocate, "the purple book," as
3 you guys know, of 2025, improper payments due to
4 inaccurate returns, many prepared by these
5 uncredentialed individuals totaled nearly \$22
6 billion for the Earned Income Tax Credit in Fiscal
7 Year 2023.

8 So obviously there's a correlation here
9 between, you know, this issue and fraud. ETAAC
10 again recommends that Congress change or charge the
11 IRS with establishing enforceable standards for
12 paid tax return preparers.

13 The standards can include any of these or
14 combination of them, passing a background check,
15 clearing a tax compliance review, maintaining a
16 valid Preparer Tax Identification Number (PTIN),
17 completing annual continuing education credits,
18 which could be done online and very simple, or
19 simply passing a basic competency exam once a year
20 that's issued by the IRS. The IRS already has this
21 infrastructure in place.

22 The IRS has long established and operated the
23 PTIN system and manages oversight through the
24 Office of Professional Responsibility and Return
25 Preparer Office. Volunteer programs like VITA and

1 TCE have enforced basic competency requirements for
2 decades, so all we're asking is that they apply
3 this to the broader population here.

4 They also regulate enrolled agents, and that
5 has been governed by the Treasury since the 19th
6 century. Implementing these standards would not
7 require a massive new bureaucracy, but it will
8 provide a real protection to taxpayers and help
9 close the gap. Speaking of protecting taxpayer
10 data and all the information associated with the
11 PII, the second section here, the recommendation
12 deals with the amount of information that's now
13 going overseas.

14 So we also recommend that the IRS initiate a
15 comprehensive study into how many tax returns are
16 being prepared outside of the United States.
17 Within the information tax preparer environment,
18 there has been a significant shift of preparation
19 overseas to reduce costs for a variety of reasons.

20 Many of these returns that were once prepared
21 by licensed U.S.-based CPAs or IRS enrolled agents
22 are now being prepared overseas, the majority of
23 whom fall outside the reach of U.S. law. So it
24 goes into a black box, and whatever comes back, we
25 have, you know, no real idea of what transpired

1 overseas.

2 This trend raises serious concerns on the data
3 security, you know, for these individuals
4 potentially leading to national security, and some
5 of the information that's exposed are Social
6 Security numbers, bank account information, and
7 other PII. So all this information is being
8 handled by individuals in jurisdictions where the
9 U.S. enforcement is limited or non-existent.

10 A formal study will be the first step to
11 understand what this entails, which is what we're
12 recommending. And the IRS needs to quantify how
13 widespread this outsourcing is and evaluate what
14 safeguards, if any, are currently in place.

15 Without proper oversight, this practice opens
16 a door to large scale fraud, identity theft, and
17 financial crime, problems that may be impossible to
18 track or prosecute once the data leaves our
19 borders.

20 So with that, I would like to reintroduce Mark
21 for recommendation number twelve.

22 MR. STEBER: Thank you, Ricky. I'm Mark
23 Steber with Jackson Hewitt, and I think we see a
24 recommendation for next year with better microphone
25 technology. I'll just go ahead and tee that one up

1 --

2 (Laughter.)

3 MR. STEBER: But with recommendation number
4 twelve, it's a very important recommendation, and
5 it kind of keys on what some of the Commissioner
6 Billy had spoken of earlier, about a better
7 taxpayer experience, better IRS support for
8 taxpayers, you know, doing better work in the
9 implementation of tax change and compliance.

10 So at its core, recommendation number twelve
11 is simply to recommend to Congress and IRS that
12 they should prioritize continued technology
13 modernization enhancements and policy enhancements
14 for better information sharing, efficiency,
15 transparency, and utilization.

16 And what all that means very simply is that
17 the IRS has done great work, you know, collecting
18 taxpayer data, the taxpayer account rollout several
19 years ago is one example of that. And what we see
20 in industry and all of our industry stakeholder
21 partners, more and more information is attached to
22 taxpayers. We are not the taxpayers of our prior
23 generation with one job and maybe a savings
24 account.

25 Now there are multiple streams of income,

1 multiple other activities going on in life, and all
2 that data flows up to the IRS. But what we have
3 had is a difficulty of utilizing that information,
4 both for tax compliance at the taxpayer level to
5 make sure all that information matches, and also
6 utilization at the preparer level, which as Ricky
7 and others have said, still constitutes a large
8 portion of taxpayer preparation.

9 And so, what we would hope that happens is
10 better utilization of that information,
11 transparent, efficient, protected, and authorized
12 to allow both taxpayers to access that information
13 for their tax return preparation, perhaps even pre-
14 population using an API, and more importantly, to
15 allow tax preparers to easily access that data both
16 with tax preparation and post-filing advocacy
17 services. If they get a notice, it'll be much
18 easier for a tax probe to be able to access
19 information on IRS systems than the current, very
20 dated system.

21 So at its core, better, more efficient use of
22 tax data that already exists through all the
23 stakeholders, including the taxpayer and the tax
24 preparation community, to better comply with tax
25 laws, changing laws, and the growing evolution and

1 proliferation of tax data. And with that, I'll
2 turn it over to Manny Dominguez for recommendation
3 number thirteen. And we're getting very close.
4 Only two to go.

5 MR. DOMINGUEZ: All right. Thank you, Mark.
6 I'm Manny Dominguez. I'm with the Tax Institute at
7 H&R Block, and we're in the agency and industry
8 relations space. I'll be presenting recommendation
9 thirteen. The IRS should eliminate unnecessary
10 filings for extensions that are already automatic.

11 Currently, the IRS automatically grants
12 extensions for certain forms, most notably there
13 are automatic extensions for individual returns,
14 business returns, and returns for exempt
15 organizations. In calendar year 2023 alone, there
16 were almost 28 million extensions just of these
17 three types that were filed.

18 And this redundant step of filing an extension
19 that is already automatically granted creates
20 unnecessary filings, paperwork, and processing of
21 these extensions. And to clarify, ETAAC is only
22 recommending this activity for automatic extensions
23 that are already granted and does not suggest any
24 changes to the IRC in regard to deadlines,
25 payments, penalties, interests, and such.

1 And so, we suggest the IRS remove the
2 requirement for taxpayers to e-file or paper file
3 extensions that are already automatic. For those
4 provisions that the IRS determines a filing for
5 extension should be required for legal or other
6 reasons, we suggest that the IRS introduce a one-
7 click extension request solution through the
8 individual online account. This will provide a
9 user-friendly alternative and ensure taxpayers have
10 efficient access to their extension information.

11 And so, we believe that eliminating the
12 extension filings or minimizing the burdens of
13 filing by instituting a one-click extension request
14 will reduce the filing burden for the taxpayer and
15 reduce the workload and inventory for the IRS.
16 This will also enhance the taxpayer experience,
17 making it easier for taxpayers to manage their
18 extension filings, and will also help drive
19 adoption for taxpayers to use that individual
20 online account.

21 As a theme here, as we've all been working
22 towards more technology, things like that, with
23 more capabilities and enhancements coming to the
24 online account, this will help drive adoption to
25 that. So quick to short, with that, I will turn it

1 over to Carol Lew for recommendation fourteen.

2 MS. LEW: Good morning. I'm Carol Lew. I'm a
3 Tax Partner with Stradling Yocca. Recommendation
4 fourteen -- it's the last one, but it's still very
5 important. Collecting revenue is the top priority
6 for the Internal Revenue Service.

7 Therefore, we should make it as easy as
8 possible for people to pay money. In recent years,
9 the IRS has made improvements so that taxpayers can
10 efficiently make payment in different ways, but
11 some of those methods for certain classes of
12 taxpayers are unworkable presently. And we would
13 like to make a suggestion for some of the classes
14 of taxpayers so that they can make their payments
15 easier. The first class that I'd like to highlight
16 is individuals filing jointly previously.

17 The second taxpayer on a return may go to a
18 page of the IRS on the IRS's website where they can
19 make payments with a bank account without incurring
20 fees, for example, if they pay by credit card. And
21 the system has a difficult time finding the second
22 taxpayer. So sometimes those taxpayers who
23 previously filed jointly may not want to file
24 jointly in the future.

25 They might not be found. They may make their

1 payments, let's say, estimated tax payments in
2 another taxpayer's name, such as the first filer.
3 And we think this creates confusion in the system.
4 These people may wind up calling into call centers
5 to get it straightened out. So, we suggest that
6 the system be able to find these people. The IRS
7 has made inroads with the online accounts. Those
8 are great.

9 But some of these methods that require people
10 to not actually have to sign in through an online
11 account and just make a payment, those are
12 fabulous. We commend the IRS for those. But to
13 help out some of the other taxpayers to make their
14 payments efficiently like that would be great.

15 Another class of taxpayers who have some
16 problems are first-time taxpayers because the way
17 the system works right now, those taxpayers are
18 found based on a previously filed return, which
19 they will not have. So those taxpayers might wind
20 up having to send in a physical check, which we're
21 trying to get away from, or pay by credit card,
22 which involves a fee.

23 So we suggest that the IRS take a hard look
24 and help out those first-time taxpayers pay money.
25 And now, I'd like to turn it over to Vernon

1 Barnett, our fearless leader all year. Big thank
2 you to him.

3 (Applause.)

4 MR. BARNETT: Thank you all so very much.
5 We're going to hear from our vice chair and future
6 chair, Amy Miller. And at the close of her
7 remarks, we'll be breaking for 15 minutes. We'll
8 come back for the second part of our presentation.
9 Thank you.

10 MS. MILLER: Thank you, Vernon. I'll be brief
11 so that we can all go to break. All right, thank
12 you. One of the unique qualities about our ETAAC
13 committee is that our report is intended for IRS
14 leadership and to Congress.

15 And we look forward to reaching out to
16 Congress in the coming weeks ahead to share our
17 learnings and our recommendations. So as we wrap
18 up our ETAAC report presentation, I want to take a
19 moment to express my deep appreciation to my fellow
20 ETAAC members.

21 Your passion, thoughtfulness, and
22 collaboration throughout the year have made this a
23 remarkable committee to be a part of, and the
24 quality of our recommendations reflects the energy
25 and expertise of each of you and what each of you

1 brings to the table. I'd like to sincerely thank
2 the IRS National Public Liaison team, who's with us
3 here today, and especially to John Lipold for his
4 leadership.

5 And the NPL team for your steadfast support,
6 especially helping us connect with the IRS subject
7 matter experts. That access has been essential in
8 shaping ETAAC proposals that are both practical and
9 well-informed. And of course, a special thank you
10 to our outgoing chair, Vernon Barnett.

11 Your leadership over the past year has been
12 steady, inclusive, and inspiring. I've learned so
13 much watching you guide this group, and I'm
14 grateful for your mentorship. I look forward to
15 the year ahead, and the opportunity to carry this
16 work forward. Thank you.

17 (Applause.)

18 MR. BARNETT: You all, if we could reconvene
19 in about 15 minutes.

20 (Recess.)

21 MR. BARNETT: All right. Everybody, we're
22 ready to get started again. Thank you all, all of
23 you who are online and here in the room with us.
24 Again, my name is Vernon Barnett. I'm the Chair of
25 the ETAAC this year and the Revenue Commissioner

1 from Alabama. And we're really honored here today
2 to have Jim Clifford with us.

3 He's the Director of the Return Integrity and
4 Compliance Services Unit. Yes -- Jim's an old
5 friend to so many of us. And so, Jim, thank you so
6 much for being with us today. It's a pleasure to
7 have you with us.

8 MR. CLIFFORD: Thank you. I've learned from
9 watching others to check that this mic is working.

10 (Laughter.)

11 MR. CLIFFORD: I've never been accused of
12 being not loud enough for everyone in this small
13 room to be able to hear me, but the mic does help.
14 I'm thrilled to fill the role today on behalf of
15 IRS leadership, on behalf our new Commissioner,
16 Commissioner Billy. This was my first opportunity
17 to maybe not meet but be in the same room. So it's
18 very interesting to have Commissioner Long on board
19 and to be seeing his vision for where he wants to
20 take the agency.

21 On his behalf and on behalf of all of the
22 leadership across the IRS, I'm pleased to accept
23 this report. Clearly a lot of work went into it.
24 I heard the words passion, energy, dedication, and
25 they're clearly evident in the recommendations that

1 you've put forward that are meaningful. And really
2 the impressive thing to me is that they really
3 touch on and hone in on the thorniest issues that
4 we're facing as a tax administrator.

5 And the reason why that's even more impressive
6 at this particular moment in time is that the time
7 that you started formulating this report you didn't
8 know what the world would look like today, and the
9 world looks a lot different today than it did when
10 you set out on this long journey, as Vernon called
11 it.

12 So you did a really exceptional job staying
13 the course and understanding where the heart of the
14 matter was, and resisting the temptation to pivot
15 as the tides changed so drastically over the last
16 several months. So kudos, and really impressed and
17 pleased to accept the report on behalf of the IRS.

18 Look forward to working with many of you on
19 the recommendations, because many of them, thank
20 you very much, touch my organization.

21 (Laughter.)

22 MR. Clifford: But I want to pick up on
23 Vernon's theme of a long journey. Some might say,
24 using a Grateful Dead line, what a long, strange
25 trip it's been. Vernon referred to it as the end

1 of a journey, and it's the end of a long journey
2 with ETAAC for Vernon, and we do deeply thank him
3 for all the time that he spent with the ETAAC. But
4 it's really a long journey without an end for
5 ETAAC.

6 ETAAC goes back to 1998, for those who didn't
7 know; it was created under the Revenue and
8 Restructuring Act, RRA of '98. The original goal
9 for ETAAC was to help the IRS achieve what seemed
10 to be an unachievable goal at that time, 80 percent
11 of all tax returns to be electronically filed.

12 In case you haven't been paying attention,
13 we're over 95 percent of all tax returns being
14 electronically filed now. We're actually in
15 conversations about how to get to 100 percent. And
16 to get back to my theme of you guys were really on
17 point, the report suggests that with a mandate for
18 all those unless those who have an actual reason
19 they can't, and we would like to eliminate the
20 reason they can't.

21 So I'm not saying 100 percent it will be next
22 year, but no one thought 80 percent was achievable
23 in 1998; so sometimes you just got to believe, and
24 having partners like ETAAC really will help us get
25 there. Talking about the continuum again, I want

1 to talk a little bit about how ETAAC evolved as the
2 time evolved from -- that wasn't the only goal that
3 they took on. As the world changed, ETAAC changed.

4 In the 2010 to 2015 time period, identity
5 theft became the fastest growing crime in the
6 world, and ETAAC shifted from a focus solely on
7 that electronic filing goal to how do we help the
8 IRS, and the state tax agencies combat this heinous
9 crime that was sweeping the globe. ETAAC was
10 foundational in the formation of the Security
11 Summit, which was a groundbreaking collaborative
12 effort between the Federal sector, the states, and
13 the private industry to tackle this problem that
14 was really overwhelming us as tax administrators at
15 that time.

16 We have identity theft, refund fraud mostly
17 under control. We estimate that we stop about 98.5
18 percent of attempted identity theft or refund fraud
19 today. Don't have a comparable number for 2015
20 because in 2015 we didn't even understand the
21 problem. But because of ETAAC's contributions to
22 the Security Summit, which I'm proud to chair, we
23 know that we've bent the curve on that challenge.

24 In many ways, over many years, ETAAC has
25 contributed in meaningful ways like that, always

1 seeming to be right there at those seminal points
2 in history for tax administration. And as I
3 started with, we're at one of those moments. ETAAC
4 is right there with a very thoughtful report that
5 contains meaningful recommendations for us to work.
6 Picking up for the last time on the long journey,
7 it is a continuum, and it's a continuum much like a
8 relay race without a finish line.

9 The baton passes from leader to leader, from
10 board to board, from membership to membership, but
11 the work never ceases, and it always seems to be on
12 point. So, it's a bittersweet opportunity to thank
13 the outgoing members, but also at the same time to
14 welcome the incoming members. So, as I call your
15 name, if you wouldn't mind joining me up here.
16 There are going to be photo opportunities.

17 And joining us through electronic means --
18 there he is, coming on camera right on cue. We
19 have Jerry Gaddis, Founder and CEO of Tropical Tax
20 Solutions.

21 (Applause.)

22 Next up, Argi O'Leary. Argi had an
23 opportunity to introduce herself earlier, Principal
24 in Advocacy Practice, Ryan LLC.

25 (Applause.)

1 MS. O'LEARY: Thanks, John. Thank you very
2 much.

3 MR. CLIFFORD: Rae Pilarski, Senior Project
4 Manager, Code for America.

5 (Applause.)

6 MS. PILARSKI: Thank you.

7 MR. CLIFFORD: Keith Richardson, Deputy CFO
8 and Tax Commissioner, District of Columbia.

9 (Applause.)

10 MR. RICHARDSON: Thank you, Jim.

11 MR. CLIFFORD: I saved our outgoing chair for
12 last for good reason. Vernon Barnett, the
13 Commissioner of Alabama Department of Revenue has
14 been a good friend and a strong partner with the
15 IRS for many years, and that partnership will
16 continue.

17 I joked with Vernon at the break. He's on so
18 many different committees that I'm also on that
19 sometimes I wonder whether I work for the
20 Department of Revenue in Alabama, or whether he
21 works for the IRS.

22 (Laughter.)

23 MR. CLIFFORD: But we spend an awful lot of
24 time together and it's time well spent. A good
25 colleague, a partner, and a friend. Thank you for

1 your leadership and for the way you have held this
2 in stewardship for Amy.

3 (Applause.)

4 MR. BARNETT: Thank you.

5 MR. CLIFFORD: Okay. With that, I now will
6 pass the baton or the microphone on to Vernon and
7 John Lipold for some closing remarks.

8 MR. BARNETT: Thank you, Jim. I really
9 appreciate that. Again, and thank you to each of
10 you for being here today. On behalf of our ETAAC,
11 all of our guests, thank you for joining us. And
12 for all of us, all you on ETAAC, it really has been
13 a remarkable journey. It's been a pleasure to know
14 and work with each one of you.

15 There's a few of you that I would like to
16 recognize very quickly. First of all, Amy, it's
17 been a pleasure. And so many times you've stepped
18 in for me, especially the last few weeks when I
19 wasn't available. Deeply appreciate that, and it's
20 so great to know that ETAAC is in such strong hands
21 moving forward.

22 I know that you and David will do remarkable
23 things. Our subgroup leads, this would not have
24 been possible without you. Argi O'Leary, Mark
25 Steber, and Carol Lew, thank you to each one of

1 you. It absolutely has been a pleasure. To our
2 friends at the IRS, Alec Johnston, we began this
3 journey together and so it's certainly fitting that
4 we end it. And so, it is good to see you again and
5 thank you for all that you've done.

6 Anna Millikan, over there behind Ron, thank
7 you so much for stepping in for Alec. I really
8 appreciate it. Maritza Rabinowitz and Candice
9 Haynes, thank you both so very, very much. And
10 obviously, John Lipold, our fearless leader. I,
11 you know, can't say enough about John. I mean,
12 it's been such interesting times.

13 I was going to start my remarks earlier with a
14 story from when I was in college, and I realized
15 that I was Jack's age when that happened. And I
16 thought, well, you know, maybe not.

17 (Laughter.)

18 MR. BARNETT: It's been a long time ago but,
19 one of my professors in one of my senior level
20 classes, in closing the class out at the end of the
21 semester, thanked everyone for their participation
22 and he said, you know, I hope you all do well in
23 life, and I hope you all did good. And I'm going
24 to leave you with an ancient Chinese curse, may you
25 all live in interesting times.

1 And we certainly do live in interesting times
2 and those times require really great leadership,
3 which is one of the reasons why, you know, so many
4 of us are so grateful to Jim and to John, you know,
5 for hanging in there with us. And we had to be
6 flexible a lot, especially this last year, and John
7 was a stalwart, and his team were fantastic.

8 I can't say enough about the IRS. They got us
9 the information we needed when we needed it and
10 were phenomenal to work with. So, it's remarkable
11 to be here with you. I've enjoyed it. It's been a
12 pleasure, it's been an honor, and it's one of the
13 highlights of my career. So, thank you all very
14 much.

15 (Applause.)

16 MR. LIPOLD: And it has been a pleasure
17 working with Vernon and the rest of the ETAAC team,
18 so very happy to be here right now with all of you.
19 As we conclude this meeting today, Vernon's tenure
20 as chair is ending and Amy's tenure as chair is
21 beginning. So, with the new --

22 (Laughter.)

23 MR. LIPOLD: With the new ETAAC year, which
24 really will start in September with their kickoff
25 meeting, say hello to Chair Amy Miller. And then

1 we have our new Vice Chair coming in, which is Mr.
2 David Casey, who is the Revenue Commissioner for
3 the State of Wisconsin.

4 (Applause.)

5 MR. LIPOLD: So, with that, we will conclude
6 today's public meeting. Thank you everybody for
7 joining. Class dismissed.

8 (Whereupon, at 10:40 a.m., the Electronic Tax
9 Administration Advisory Committee meeting was
10 adjourned.)

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