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Department of the Treasury - Internal Revenue Service

SS-8 Determination—Determination for Public Inspection

(July 2013)	00-0 Determination Determ	iniation for Fublic inspection	
Occupation	Determina	tion:	
03PMW.138 RepairMair	intenanceWkr X Emplo	oyee Contractor	
UILC		Third Party Communication: X None	
Facts of Case			

The worker initiated the request for a determination of his work status as a janitor with duties that included buffing and waxing floors and cleaning the restrooms in tax year 2014. The firm's response was signed by the owner. The firm's business is described as office cleaning/building maintenance/cleaning. The worker performed services of mopping and waxing, dusting, and taking trash out in tax year 2013. Research indicates the firm issued the worker Form 1099-MISC in tax years 2013 and 2014.

According to the firm, the firm determined the methods the worker was to use to perform his job assignments and was the person to be contacted in the event the worker encountered a problem/complaint that required resolution. The services were rendered at the client's location. The worker was to perform the services personally; the firm's approval was necessary if the worker wanted to hire substitutes/helpers.

The worker responded that he was given instructions on what needed to be done and that he was given job assignments everyday. The firm determined the methods by which the worker's services were performed. The worker concurred that any problems or complaints were directed to the firm for resolution. He acknowledged that he was required to perform the services personally and that any additional personnel were hired and paid by the firm.

Both parties agreed the firm provided equipment, supplies, and anything the worker needed to perform the tasks, and that the worker furnished nothing. The worker did not lease equipment, space, or a facility and did not incur expenses in the performance of the job. The firm and worker concurred the worker was paid \$XYZ monthly and that the customers paid the firm. The worker was not covered under the firm's workers' compensation insurance policy. The firm and worker confirmed the worker was not at risk for a financial loss in this work relationship and that the firm established the level of payment for services provided or products sold.

There were no benefits extended to the worker. Either party could terminate the work relationship without incurring a liability or penalty. The worker stated he was not performing same or similar services for others during the same time frame. The work relationship ceased when the firm lost the contract.

Analysis

A worker who is required to comply with another person's instructions about when, where, and how he or she is to work is ordinarily an employee. This control factor is present if the person or persons for whom the services are performed have the right to require compliance with instructions. Some employees may work without receiving instructions because they are highly proficient and conscientious workers or because the duties are so simple or familiar to them. Furthermore, the instructions, that show how to reach the desired results, may have been oral and given only once at the beginning of the relationship.

If the services must be rendered personally, presumably the person or persons for whom the services are performed are interested in the methods used to accomplish the work as well as in the results.

Payment by the hour, week, or month generally points to an employer-employee relationship, provided that this method of payment is not just a convenient way of paying a lump sum agreed upon as the cost of a job. In such instances, the firm assumes the hazard that the services of the worker will be proportionate to the regular payments. This action warrants the assumption that, to protect its investment, the firm has the right to direct and control the performance of the workers. Also, workers are assumed to be employees if they are guaranteed a minimum salary or are given a drawing account of a specified amount that need not be repaid when it exceeds earnings.

The fact that the person or persons for whom the services are performed furnish significant tools, materials, and other equipment tends to show the existence of an employer-employee relationship.

A person who can realize a profit or suffer a loss as a result of his or her services is generally an independent contractor, while the person who cannot is an employee. "Profit or loss" implies the use of capital by a person in an independent business of his or her own. The risk that a worker will not receive payment for his or her services, however, is common to both independent contractors and employees and, thus, does not constitute a sufficient economic risk to support treatment as an independent contractor. If a worker loses payment from the firm's customer for poor work, the firm shares the risk of such loss. Control of the firm over the worker would be necessary in order to reduce the risk of financial loss to the firm. The opportunity for higher earnings or of gain or loss from a commission arrangement is not considered profit or loss.

We have considered the information provided by both parties and have applied the above law to this work relationship. In this case, the firm retained the right to change the worker's methods and to direct the worker to the extent necessary to protect its financial investment and business reputation and to ensure its customers' satisfaction and that its contractual obligations were met. The worker was not operating a separate and distinct business; the worker did not invest capital or assume business risks, and therefore, did not have the opportunity to realize a profit or incur a loss as a result of the services provided. Integration of the worker's services into the business operations generally shows that the worker is subject to direction and control. When the success or continuation of a business depends to an appreciable degree upon the performance of certain services, the workers who perform those services must necessarily be subject to a certain amount of control by the owner of the business. In this case, the worker was not engaged in an independent enterprise, but rather the services performed by the worker were a necessary and integral part of the firm's business.

CONCLUSION

Based on the above analysis, we conclude that the firm had the right to exercise direction and control over the worker to the degree necessary to establish that the worker was a common law employee, and not an independent contractor operating a trade or business.